105TH CONGRESS 1ST SESSION

H. R. 1845

To amend the Internal Revenue Code of 1986 to reduce estate taxes on family-owned businesses.

IN THE HOUSE OF REPRESENTATIVES

June 10, 1997

Mr. Etheridge (for himself, Mr. McIntyre, Mr. Hefner, Mrs. Clayton, Mr. Coble, and Mr. Price of North Carolina) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend the Internal Revenue Code of 1986 to reduce estate taxes on family-owned businesses.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Family Farm and
- 5 Small Business Estate Tax Relief Act of 1997".
- 6 SEC. 2. FAMILY-OWNED BUSINESS EXCLUSION.
- 7 (a) IN GENERAL.—Part III of subchapter A of chap-
- 8 ter 11 of the Internal Revenue Code of 1986 (relating to
- 9 gross estate) is amended by inserting after section 2032A
- 10 the following new section:

1 "SEC. 2032B. FAMILY-OWNED BUSINESS EXCLUSION.

2	"(a) In General.—
3	"(1) ALLOWANCE OF EXCLUSION.—In the case
4	of an estate of a decedent to which this section ap-
5	plies, the value of the gross estate shall not include
6	the lesser of—
7	"(A) the adjusted value of the qualified
8	family-owned business interests of the decedent
9	otherwise includible in the estate, or
10	"(B) the applicable amount.
11	"(2) APPLICABLE AMOUNT.—For purposes of
12	this subsection, the term 'applicable amount' means
13	the amount determined under the following table:
	"In the case of decedents dying in calendar year— The applicable amount is—amount is—amoun
14	calendar year— amount is— 1997 \$150,000 1998 300,000 1999 450,000 2000 600,000 2001 750,000
14 15	calendar year— amount is— 1997 \$150,000 1998 300,000 1999 450,000 2000 600,000 2001 750,000 2002 and thereafter 900,000
	calendar year— amount is— 1997 \$150,000 1998 300,000 1999 450,000 2000 600,000 2001 750,000 2002 and thereafter 900,000 "(3) Inflation adjustment.—In the case of
15	calendar year— amount is— 1997 \$150,000 1998 300,000 1999 450,000 2000 600,000 2001 750,000 2002 and thereafter 900,000 "(3) Inflation adjustment.—In the case of decedents dying in calendar years after 2002, the
15 16	calendar year— amount is— 1997
15 16 17	calendar year— 1997
15 16 17 18	calendar year— 1997

1	stituting 'calendar year 2001' for 'calendar year
2	1992' in subparagraph (B) thereof.
3	If any amount as adjusted under the preceding sen-
4	tence is not a multiple of \$500, such amount shall
5	be rounded to the nearest multiple of \$500.
6	"(b) Estates to Which Section Applies.—
7	"(1) In general.—This section shall apply to
8	an estate if—
9	"(A) the decedent was (at the date of the
10	decedent's death) a citizen or resident of the
11	United States,
12	"(B) the sum of—
13	"(i) the adjusted value of the qualified
14	family-owned business interests described
15	in paragraph (2), plus
16	"(ii) the amount of the gifts of such
17	interests determined under paragraph (3),
18	exceeds 50 percent of the adjusted gross estate,
19	and
20	"(C) during the 8-year period ending on
21	the date of the decedent's death there have
22	been periods aggregating 5 years or more dur-
23	ing which—

1	"(i) such interests were owned by the
2	decedent or a member of the decedent's
3	family, and
4	"(ii) there was material participation
5	(within the meaning of section
6	2032A(e)(6)) by the decedent or a member
7	of the decedent's family in the operation of
8	the business to which such interests relate.
9	"(2) Includible qualified family-owned
10	BUSINESS INTERESTS.—The qualified family-owned
11	business interests described in this paragraph are
12	the interests which—
13	"(A) are included in determining the value
14	of the gross estate (without regard to this sec-
15	tion), and
16	"(B) are acquired by any qualified heir
17	from, or passed to any qualified heir from, the
18	decedent (within the meaning of section
19	2032A(e)(9)).
20	"(3) Includible gifts of interests.—The
21	amount of the gifts of qualified family-owned busi-
22	ness interests determined under this paragraph is
23	the excess of—
24	"(A) the sum of—

1	"(i) the amount of such gifts from the
2	decedent to members of the decedent's
3	family taken into account under section
4	2001(b)(1)(B), plus
5	"(ii) the amount of such gifts other-
6	wise excluded under section 2503(b),
7	to the extent such interests are continuously
8	held by members of such family (other than the
9	decedent's spouse) between the date of the gift
10	and the date of the decedent's death, over
11	"(B) the amount of such gifts from the de-
12	cedent to members of the decedent's family oth-
13	erwise included in the gross estate.
14	"(c) Adjusted Gross Estate.—For purposes of
15	this section, the term 'adjusted gross estate' means the
16	value of the gross estate (determined without regard to
17	this section)—
18	"(1) reduced by any amount deductible under
19	paragraph (3) or (4) of section 2053(a), and
20	"(2) increased by the excess of—
21	"(A) the sum of—
22	"(i) the amount of gifts determined
23	under subsection (b)(3), plus
24	"(ii) the amount (if more than de
25	minimis) of other transfers from the dece-

1	dent to the decedent's spouse (at the time
2	of the transfer) within 10 years of the date
3	of the decedent's death, plus
4	"(iii) the amount of other gifts (not
5	included under clause (i) or (ii)) from the
6	decedent within 3 years of such date, other
7	than gifts to members of the decedent's
8	family otherwise excluded under section
9	2503(b), over
10	"(B) the sum of the amounts described in
11	clauses (i), (ii), and (iii) of subparagraph (A)
12	which are otherwise includible in the gross es-
13	tate.
14	For purposes of the preceding sentence, the Secretary may
15	provide that de minimis gifts to persons other than mem-
16	bers of the decedent's family shall not be taken into ac-
17	count.
18	"(d) Adjusted Value of the Qualified Family-
19	OWNED BUSINESS INTERESTS.—For purposes of this sec-
20	tion, the adjusted value of any qualified family-owned
21	business interest is the value of such interest for purposes
22	of this chapter (determined without regard to this sec-
23	tion), reduced by the excess of—
24	"(1) any amount deductible under paragraph
25	(3) or (4) of section 2053(a), over

1	"(2) the sum of—
2	"(A) any indebtedness on any qualified
3	residence of the decedent the interest on which
4	is deductible under section 163(h)(3), plus
5	"(B) any indebtedness to the extent the
6	taxpayer establishes that the proceeds of such
7	indebtedness were used for the payment of edu-
8	cational and medical expenses of the decedent,
9	the decedent's spouse, or the decedent's depend-
10	ents (within the meaning of section 152), plus
11	"(C) any indebtedness not described in
12	subparagraph (A) or (B), to the extent such in-
13	debtedness does not exceed \$10,000.
14	"(e) Qualified Family-Owned Business Inter-
15	EST.—
16	"(1) In general.—For purposes of this sec-
17	tion, the term 'qualified family-owned business inter-
18	est' means—
19	"(A) an interest as a proprietor in a trade
20	or business (including farming) carried on as a
21	proprietorship, or
22	"(B) an interest in an entity carrying on
23	a trade or business (including farming), if—
24	"(i) at least—

1	"(I) 50 percent of such entity is
2	owned (directly or indirectly) by the
3	decedent and members of the dece-
4	dent's family,
5	"(II) 70 percent of such entity is
6	so owned by members of 2 families, or
7	"(III) 90 percent of such entity
8	is so owned by members of 3 families,
9	and
10	"(ii) for purposes of subclause (II) or
11	(III) of clause (i), at least 30 percent of
12	such entity is so owned by the decedent
13	and members of the decedent's family.
14	"(2) Limitation.—Such term shall not in-
15	clude—
16	"(A) any interest in a trade or business
17	the principal place of business of which is not
18	located in the United States,
19	"(B) any interest in an entity, if the stock
20	or debt of such entity or a controlled group (as
21	defined in section 267(f)(1)) of which such en-
22	tity was a member was readily tradable on an
23	established securities market or secondary mar-
24	ket (as defined by the Secretary) at any time

1	within 3 years of the date of the decedent's
2	death,
3	"(C) any interest in a trade or business
4	not described in section 542(c)(2), if more than
5	35 percent of the adjusted ordinary gross in-
6	come of such trade or business for the taxable
7	year which includes the date of the decedent's
8	death would qualify as personal holding com-
9	pany income (as defined in section 543(a)),
10	"(D) that portion of an interest in a trade
11	or business that is attributable to—
12	"(i) cash or marketable securities, or
13	both, in excess of the reasonably expected
14	day-to-day working capital needs of such
15	trade or business, and
16	"(ii) any other assets of the trade or
17	business (other than assets used in the ac-
18	tive conduct of a trade or business de-
19	scribed in section 542(c)(2)), the income of
20	which is described in section 543(a) or in
21	subparagraph (B), (C), (D), or (E) of sec-
22	tion 954(c)(1) (determined by substituting
23	'trade or business' for 'controlled foreign
24	corporation').
25	"(3) Rules regarding ownership.—

1	"(A) Ownership of entities.—For pur-
2	poses of paragraph (1)(B)—
3	"(i) Corporations.—Ownership of a
4	corporation shall be determined by the
5	holding of stock possessing the appropriate
6	percentage of the total combined voting
7	power of all classes of stock entitled to vote
8	and the appropriate percentage of the total
9	value of shares of all classes of stock.
10	"(ii) Partnerships.—Ownership of a
11	partnership shall be determined by the
12	owning of the appropriate percentage of
13	the capital interest in such partnership.
14	"(B) Ownership of Tiered entities.—
15	For purposes of this section, if by reason of
16	holding an interest in a trade or business, a de-
17	cedent, any member of the decedent's family,
18	any qualified heir, or any member of any quali-
19	fied heir's family is treated as holding an inter-
20	est in any other trade or business—
21	"(i) such ownership interest in the
22	other trade or business shall be dis-
23	regarded in determining if the ownership
24	interest in the first trade or business is a

1	qualified family-owned business interest,
2	and
3	"(ii) this section shall be applied sepa-
4	rately in determining if such interest in
5	any other trade or business is a qualified
6	family-owned business interest.
7	"(C) Individual ownership rules.—
8	For purposes of this section, an interest owned,
9	directly or indirectly, by or for an entity de-
10	scribed in paragraph (1)(B) shall be considered
11	as being owned proportionately by or for the en-
12	tity's shareholders, partners, or beneficiaries. A
13	person shall be treated as a beneficiary of any
14	trust only if such person has a present interest
15	in such trust.
16	"(f) Tax Treatment of Failure To Materially
17	PARTICIPATE IN BUSINESS OR DISPOSITIONS OF INTER-
18	ESTS.—
19	"(1) In general.—There is imposed an addi-
20	tional estate tax if, within 10 years after the date
21	of the decedent's death and before the date of the
22	qualified heir's death—
23	"(A) the material participation require-
24	ments described in section $2032A(c)(6)(B)$ are
25	not met with respect to the qualified family-

1	owned business interest which was acquired (or
2	passed) from the decedent,
3	"(B) the qualified heir disposes of any por-
4	tion of a qualified family-owned business inter-
5	est (other than by a disposition to a member of
6	the qualified heir's family or through a qualified
7	conservation contribution under section
8	170(h)),
9	"(C) the qualified heir loses United States
10	citizenship (within the meaning of section 877)
11	or an event described in subparagraph (A) or
12	(B) of section 877(e)(1) occurs with respect to
13	such heir, and such heir does not comply with
14	the requirements of subsection (g), or
15	"(D) the principal place of business of a
16	trade or business of the qualified family-owned
17	business interest ceases to be located in the
18	United States.
19	"(2) Additional estate Tax.—
20	"(A) In general.—The amount of the
21	additional estate tax imposed by paragraph (1)
22	shall be equal to—
23	"(i) the applicable percentage of the
24	adjusted tax difference attributable to the
25	qualified family-owned business interest

1	(as determined under rules similar to the
2	rules of section $2032A(c)(2)(B)$), plus
3	"(ii) interest on the amount deter-
4	mined under clause (i) at the underpay-
5	ment rate established under section 6621
6	for the period beginning on the date the
7	estate tax liability was due under this
8	chapter and ending on the date such addi-
9	tional estate tax is due.
10	"(B) APPLICABLE PERCENTAGE.—For
11	purposes of this paragraph, the applicable per-
12	centage shall be determined under the following
	. 11
13	table:
13	"If the event described in paragraph (1) occurs in the following year of material participation: 1 through 6 percentage is: 1 through 6 80 8 60 9 40
	"If the event described in paragraph (1) occurs in the following year of material participation: $ \begin{array}{cccccccccccccccccccccccccccccccccc$
14	"If the event described in paragraph (1) occurs in the following year of material participation: The applicable percentage is: 1 through 6 100 7 80 8 60 9 40 10 20 "(g) SECURITY REQUIREMENTS FOR NONCITIZEN
14 15	"If the event described in paragraph (1) occurs in the following year of material participation: 1 through 6
14 15 16	"If the event described in paragraph (1) occurs in the following year of material participation: 1 through 6 100 7 80 8 60 9 40 10 20. "(g) Security Requirements for Noncitizen Qualified Heirs.— "(1) In general.—Except upon the applica-
14 15	"If the event described in paragraph (1) occurs in the following year of material participation: 1 through 6
14 15 16	"If the event described in paragraph (1) occurs in the following year of material participation: 1 through 6 100 7 80 8 60 9 40 10 20. "(g) Security Requirements for Noncitizen Qualified Heirs.— "(1) In general.—Except upon the applica-
14 15 16 17	"If the event described in paragraph (1) occurs in the following year of the following year of material participation: percentage is: 1 through 6
14 15 16 17 18	"If the event described in paragraph (1) occurs in the following year of through 6 percentage is: 1 through 6 percentage is: 1 through 6 material participation: 80 material participation: 1 through 6 material participation: 80 material participation: 90 material participation: 90 material participation: 90 material participation: 90 material participation: 91 material participation: 91 material participation: 91 material

1	(f)(1)(C)) shall be treated as a qualified family-
2	owned business interest only if the interest passes or
3	is acquired (or is held) in a qualified trust.
4	"(2) QUALIFIED TRUST.—The term 'qualified
5	trust' means a trust—
6	"(A) which is organized under, and gov-
7	erned by, the laws of the United States or a
8	State, and
9	"(B) except as otherwise provided in regu-
10	lations, with respect to which the trust instru-
11	ment requires that at least 1 trustee of the
12	trust be an individual citizen of the United
13	States or a domestic corporation.
14	"(h) OTHER DEFINITIONS AND APPLICABLE
15	Rules.—For purposes of this section—
16	"(1) QUALIFIED HEIR.—The term 'qualified
17	heir'—
18	"(A) has the meaning given to such term
19	by section 2032A(e)(1), and
20	"(B) includes any active employee of the
21	trade or business to which the qualified family-
22	owned business interest relates if such employee
23	has been employed by such trade or business
24	for a period of at least 10 years before the date
25	of the decedent's death.

1	"(2) Member of the family.—The term
2	'member of the family' has the meaning given to
3	such term by section 2032A(e)(2).
4	"(3) Applicable Rules.—Rules similar to the
5	following rules shall apply:
6	"(A) Section 2032A(b)(4) (relating to de-
7	cedents who are retired or disabled).
8	"(B) Section 2032A(b)(5) (relating to spe-
9	cial rules for surviving spouses).
10	"(C) Section 2032A(c)(2)(D) (relating to
11	partial dispositions).
12	"(D) Section 2032A(c)(3) (relating to only
13	1 additional tax imposed with respect to any 1
14	portion).
15	"(E) Section 2032A(c)(4) (relating to due
16	date).
17	"(F) Section 2032A(c)(5) (relating to li-
18	ability for tax; furnishing of bond).
19	"(G) Section 2032A(c)(7) (relating to no
20	tax if use begins within 2 years; active manage-
21	ment by eligible qualified heir treated as mate-
22	rial participation).
23	"(H) Section 2032A(e)(10) (relating to
24	community property).

1	"(I) Section 2032A(e)(14) (relating to
2	treatment of replacement property acquired in
3	section 1031 or 1033 transactions).
4	"(J) Section 2032A(f) (relating to statute
5	of limitations).
6	"(K) Section 6166(b)(3) (relating to farm-
7	houses and certain other structures taken into
8	account).
9	"(L) Subparagraphs (B), (C), and (D) of
10	section 6166(g)(1) (relating to acceleration of
11	payment).
12	"(M) Section 6324B (relating to special
13	lien for additional estate tax)."
14	(b) Clerical Amendment.—The table of sections
15	for part III of subchapter A of chapter 11 of such Code
16	is amended by inserting after the item relating to section
17	2032A the following new item:
	"Sec. 2032B. Family-owned business exclusion.".
18	(c) EFFECTIVE DATE—The amendments made by

18 (c) Effective Date.—The amendments made by 19 this section shall apply to estates of decedents dying after 20 the date of the enactment of this Act.

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